Long Island’s Needs for Multifamily Housing:
Measuring How Much We Are Planning to Build vs. How Much We Need for Long Island’s Future
Introduction
Study Objectives

• To evaluate the current state of multifamily housing on Long Island, and assess the need for additional multifamily housing based on demographic projections and housing preferences.

• To analyze potential locations that can accommodate new multifamily housing, and recommend zoning tools, development typologies, and residential density.

• To offer an implementation plan for delivering more multifamily housing in appropriate locations and at price points that are affordable to young workers and their families.
What is multifamily housing?

**Multifamily housing includes any building with 3+ attached residential units.**

- **Multifamily housing includes both rentals and owner-occupied buildings such as co-ops and condominiums.**

- **Long Island’s multifamily housing tends to be garden apartments, townhomes, and mid-rise buildings.**

- **Subsidized housing accounts for only 4% of Long Island’s total housing stock.** This includes public housing, Section 8 assistance, and other types of subsidies.

Key Findings

• While Long Island is building more rentals, co-ops, condos and other multifamily homes than it has in past decades, there is still an enormous gap between what is being produced and what the region needs.

• Long Island may gain up to 158,000 households over the next 15 years, but is likely to develop only 64,000 new housing units in its most optimistic scenario, leaving up to a 94,000 unit gap.

• Long Island’s existing shortage of affordable rental housing is keeping young adults from striking out on their own and causing many to leave the Island.

• Changing preferences indicate that over two-thirds of Long Island’s 158,000 new households, or approximately 104,000 households, will prefer walkable mixed-use areas.

• Taking into account the 26,000 planned multifamily housing units, a gap of 72,000 units will remain in walkable mixed-use areas.

• Reasonable regulatory and policy solutions to build more unrestricted multifamily housing and create more development capacity can improve the overall health of Long Island’s housing market, providing more affordable housing options to all residents.
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• Key Takeaways
Long Island’s population has been stagnant since 1970. During this time period, the region has grown at an average of 1% per year, compared to 6% per year from 1930 to 1970.
More critically, Long Island is losing its young working-age population – who are key to revitalizing and growing its communities.

Over the past 25 years, Long Island has lost a greater share of its younger residents than regional competitors, in part due to a lack of economic opportunity, high costs of living, and lack of housing and transit options.

Change in 18-34 Age Cohort 1990-2014

Long Island: -16%  
New York City: 8%  
Northern New Jersey: -8%  
Hudson Valley: -11%  
Southwestern Connecticut: -14%

Source: U.S. Census Bureau
The departure of key industries on Long Island have left an economic void, contributing to a lack of well-paying, upwardly mobile jobs.

The table below shows the employment changes in various industry sectors between 1990 and 2010:

<table>
<thead>
<tr>
<th>Industry Sectors of Long Island Residents</th>
<th>1990</th>
<th>2010</th>
<th>Employment Change 1990-2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>Construction</td>
<td>79,300</td>
<td>94,100</td>
<td>19%</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>169,900</td>
<td>91,300</td>
<td>-46%</td>
</tr>
<tr>
<td>Retail</td>
<td>204,600</td>
<td>151,600</td>
<td>-26%</td>
</tr>
<tr>
<td>Health Care &amp; Social Services</td>
<td>126,700</td>
<td>198,500</td>
<td>57%</td>
</tr>
<tr>
<td>Education</td>
<td>127,500</td>
<td>159,700</td>
<td>25%</td>
</tr>
<tr>
<td>Finance, Insurance, Real Estate</td>
<td>133,000</td>
<td>126,400</td>
<td>-5%</td>
</tr>
<tr>
<td>Public Administration</td>
<td>66,400</td>
<td>70,300</td>
<td>6%</td>
</tr>
<tr>
<td>Other Industries</td>
<td>546,000</td>
<td>486,700</td>
<td>-11%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>1,453,400</strong></td>
<td><strong>1,378,600</strong></td>
<td><strong>-5%</strong></td>
</tr>
</tbody>
</table>

Source: U.S. Census Bureau
High housing costs and property taxes have made Long Island more expensive than other regional suburbs to raise a family.

### Average Annual Family Budget
Families with 2 Adults and 2 Children

- **Nassau-Suffolk, NY**
  - **Housing**: $19,500
  - **Taxes**: $17,000
  - **Transportation**: $7,500
  - **Other**: $60,000
  - **Total**: $104,000

- **Poughkeepsie-Newburgh-Middletown, NY**
  - **Housing**: $15,000
  - **Taxes**: $14,000
  - **Transportation**: $7,500
  - **Other**: $56,500
  - **Total**: $93,000

- **Bergen-Passaic, NJ**
  - **Housing**: $17,000
  - **Taxes**: $10,000
  - **Transportation**: $7,500
  - **Other**: $47,500
  - **Total**: $82,000

Incomes have not kept pace with the increase in home values...

### Annual Growth in Personal Income and Home Values (1997-2013)

- **Nassau County**
  - Personal Income: 3.5%
  - Home Values: 5.0%

- **Suffolk County**
  - Personal Income: 3.6%
  - Home Values: 5.2%

*Source: Zillow, U.S. Bureau of Economic Analysis, HR&A Analysis*
...and high housing costs are greatly burdening Long Island residents.

A greater proportion of Long Island residents are rent burdened, paying more than 30% of their incomes towards housing, and severely rent burdened, paying more than 50% of their household incomes towards housing, outpacing both national and New York City averages.

**Gross Rent as a Percentage of Household Income**

- **30% or more Rent Burdened**
  - U.S.: 48%
  - New York City: 52%
  - Long Island: 57%

- **50% or more Severely Rent Burdened**
  - U.S.: 24%
  - New York City: 29%
  - Long Island: 32%

*Source: American Community Survey (2014), U.S. Census Bureau*
Young adults on Long Island are most impacted by these trends, severely influencing their living situations.

Today, Long Island’s young adults are more than twice as likely to live with parents or other older relatives compared with the national average. This lack of mobility is severely hampering a healthy housing market, and preventing young people from being able to strike out on their own.

Source: American Community Survey (2014), U.S. Census Bureau
Much of the reason for Long Island’s high housing costs are due to stagnant production over the past several decades.

Since 1980, residential construction on Long Island has lagged behind regional competitors. Northern New Jersey has built significantly more housing over the past 35 years than nearby regions, allowing the region to better address affordability concerns and attract young workers away from Long Island and the Hudson Valley.

**Total Building Permits**
(Both Single Family and Multifamily)

Source: US HUD State of the Cities; HR&A Analysis
Since 2000, Long Island has produced significantly less multifamily housing on a per resident basis than its regional peers.

Long Island’s pace of housing development has lagged behind regional competitors relative to the size of its population. Multifamily housing is driving this disparity, with Northern New Jersey building on average greater than nine times more multifamily units per resident than Long Island.

**Multifamily Units**
(per 1,000 Residents)

Source: US HUD State of the Cities; HR&A Analysis
Furthermore, projects that have recently been completed are not affordable to large segments of Long Island’s population.

Both for-sale and rental developments are out of reach to many Long Islanders—requiring high down payments and high monthly rents.

**Hawthorne Court (2015)**
Village of Valley Stream

**Affordability Implications**

<table>
<thead>
<tr>
<th>Units</th>
<th>Rent Range</th>
</tr>
</thead>
<tbody>
<tr>
<td>1BR</td>
<td>$2,400 - $2,750</td>
</tr>
<tr>
<td>2BR</td>
<td>$2,750 - $3,350</td>
</tr>
</tbody>
</table>

Smallest 1BR units affordable to those making above $96,000.

**Village Park (2014)**
Village of Babylon

**Affordability Implications**

<table>
<thead>
<tr>
<th>Units</th>
<th>Price Range</th>
<th>Sale Range</th>
</tr>
</thead>
<tbody>
<tr>
<td>2BR</td>
<td>$385,000 - $415,000</td>
<td>$385,000 - $415,000</td>
</tr>
<tr>
<td>3BR</td>
<td>$450,000 - $600,000</td>
<td>$450,000 - $600,000</td>
</tr>
</tbody>
</table>

Standard 20% down payment requires $77,000 to purchase smallest 2BR unit.
Multifamily housing production on Long Island is not keeping pace with residents’ changing preferences.

In only five years, nearly one-third of Long Island residents expect to live in multifamily housing, a significant shift from the proportion of residents currently living in such units.

**Housing Preferences**
2015 Long Island Index Survey

- Where do you currently live?
  - 82% Single Family
  - 17% Multifamily

- In five years, what type of residence do you expect to live in?
  - 67% Single Family
  - 30% Multifamily

*Source: National Association of Realtors (2011); Long Island Index (2015)*
These trends are driving young, working age adults to leave Long Island in search of better opportunities elsewhere.

If the high cost of living and lack of well-paid jobs continue, nearly 75% of the region’s young workers say that they are likely to move by 2020. Additionally, two-thirds of residents between the ages of 50-64 are also likely seek a lower cost region.

How likely is it that you will move out of Long Island to an area with lower housing costs and property taxes in the next 5 years?

Very or somewhat likely to leave

<table>
<thead>
<tr>
<th>Age Group</th>
<th>Likelihood</th>
</tr>
</thead>
<tbody>
<tr>
<td>18 to 34</td>
<td>72%</td>
</tr>
<tr>
<td>35 to 49</td>
<td>47%</td>
</tr>
<tr>
<td>50 to 64</td>
<td>66%</td>
</tr>
<tr>
<td>65+</td>
<td>37%</td>
</tr>
</tbody>
</table>

Source: Looking ahead on Long Island: To stay or go, live downtown, where to work, and other local matters. Long Island Index. Dec 2014.
Key Takeaways

- **Job losses in key industries and high housing costs and property taxes** are leading to a loss of its working age population, resulting in stagnant population growth.

- Long Island’s high housing costs are largely a result of **insufficient housing production over the past several decades**.

- **Multifamily housing production on Long Island has lagged behind regional competitors and is not affordable** to large sections of the region’s population.

- **Young adults are most impacted by these trends** and are more than twice as likely to live with parents or other older relatives when compared with the national average.

- These trends are resulting in a **weaker overall housing market, driving residents to leave Long Island**.
Future Demand for Housing on Long Island
RPA projects that unconstrained by housing supply issues, Long Island’s population could grow by up to 288,000 residents over the next 15 years.

**Population Change**

- **2015**: 2,870,000 Population
- **2030 Low Growth**: 3,010,500 Population (Increase of 140,500)
- **2030 High Growth**: 3,158,000 Population (Increase of 288,000)
RPA’s projections anticipate an increase of as many as **158,000 new households**.

**Growth in Households**

- **2015**: 971,000 Households
- **2030 Low Growth**: 1,086,500 Households (Increase of 115,500)
- **2030 High Growth**: 1,129,000 Households (Increase of 158,000)
What are the key characteristics of these households?

• Households driving growth on Long Island over the next 15 years will predominantly be people aged 25 to 44, who are expected to grow by 17%, and those aged 65+, who are expected to grow by 54% during this period.

• By 2030, nearly all of Long Island’s growth in lower income households will be residents 65+ aging in place.

• More than 80% of these older householders are existing homeowners, many of whom will be looking to downsize from single family homes to units more suitable to their needs.

• Approximately one-third of new households will earn between $50,000 and $125,000, and are anticipated to drive the demand for workforce housing.

• Long Island is likely to see its share of single person households increase up to three times faster than larger households, indicating demand for more multifamily units.
Where will everyone live?

The Long Island Index developed a comprehensive database of future multifamily housing projects to better understand the development pipeline.

+26,000*
Multifamily Units Currently Proposed or Under Construction

<table>
<thead>
<tr>
<th></th>
<th>Nassau</th>
<th>Suffolk</th>
</tr>
</thead>
<tbody>
<tr>
<td>Under Construction</td>
<td>2,400</td>
<td>1,300</td>
</tr>
<tr>
<td>Proposed</td>
<td>6,900</td>
<td>15,000</td>
</tr>
<tr>
<td>Total</td>
<td>9,300</td>
<td>16,400</td>
</tr>
</tbody>
</table>

* Numbers do not add up due to rounding.
For single family housing, HR&A examined recent census data patterns.

- The **declining availability of developable land** and high infrastructure constraints will restrict new single-family housing development in the future.

- **Assuming an optimistic growth scenario**, if Long Island were to continue to build as the same pace as it has since 2000, **38,000 units would be built in the next 15 years.**
Combining the full multifamily pipeline with single family historical trends provides the most optimistic projection of total new housing units by 2030.

Projected New Housing Units on Long Island

Single Family
+ 38,000
US Census Historical Trend 2000-2013

Multifamily
+ 26,000
Units Currently Proposed or Under Construction

= +64,000
Combined Future Housing Units
This rate of housing production is not enough to meet the demands of Long Island’s future population.

Anticipated housing production 2015-2030

<table>
<thead>
<tr>
<th>New Household Projections</th>
<th>Unit Gap</th>
</tr>
</thead>
<tbody>
<tr>
<td>Housing Demand with Low Projection</td>
<td>51,500</td>
</tr>
<tr>
<td>Housing Demand with High Projection</td>
<td>94,000</td>
</tr>
</tbody>
</table>

New Households

- 115,500 New Households
- 158,000 New Households

New Housing Units

- +64,000 New Housing Units
National surveys on housing and neighborhood characteristics provide insight into the preferences of future households.

**Housing Preferences:**

<table>
<thead>
<tr>
<th>Category</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>City, Downtown</td>
<td>8%</td>
</tr>
<tr>
<td>City, Residential</td>
<td>11%</td>
</tr>
<tr>
<td>Small Town</td>
<td>18%</td>
</tr>
<tr>
<td>Mixed Suburban</td>
<td>28%</td>
</tr>
<tr>
<td>Suburban, Houses Only</td>
<td>12%</td>
</tr>
<tr>
<td>Rural Area</td>
<td>22%</td>
</tr>
</tbody>
</table>

2/3 Prefer Walkable Mixed-Use

*Most Americans would like to live in walkable mixed-use communities, where amenities, services, and their jobs are a short commute away. Younger households have traditionally driven this demand, but baby boomers’ preferences are beginning to change.*
Long Island consists of a mix of walkable mixed-use and residential only areas.

**Walkable Mixed-Use**
Pedestrian friendly and transit-oriented town center with higher density housing, minimal setbacks, retail stores, and commercial corridors mixed in.

**Residential Only**
Low-density, predominantly single-family homes on larger lot sizes. Some of these areas may include small-scale retail.

Of the 158,000 new households, 104,000 are anticipated to prefer walkable mixed-use areas and 54,000 will prefer residential only areas.
Of Long Island’s total housing gap of 94,000 units, over 75% (72,000 units) will occur in areas with potential for walkable mixed-use residential development.

Long Island’s current development pipeline does not meet new households’ changing preferences or future needs. Over two-thirds of Long Island’s 158,000 new households are anticipated to prefer housing in walkable mixed-use areas.

### Supply Gap of Preferred Housing by Location Typology

- **Preferences of New Households**
- **Current Multifamily Pipeline**
- **Projected Single Family Pipeline**

#### Walkable Mixed-Use
- 104,000 New Households
- 72,000 Gap
- 11,000 New Households
- 21,000

#### Residential Only
- 54,000 New Households
- 22,000 Gap
- 27,000
- 5,000
Limited production and lack of housing options will significantly impact residents’ decisions to stay and thrive on Long Island.

- Younger residents are having trouble entering the market, due to the lack of housing options, high housing costs, and a lack of housing in desirable locations.
- Young families are finding it difficult to meet the large down payments required to move into starter single-family homes.
- Older residents looking to downsize have limited options if they wish to stay on Long Island.
How does Long Island close the gap?

Three Case Studies
Implementation Case Studies: Three Communities

What can Long Island communities do to address this gap?

Source: ESRI Business Analyst Online
The Incorporated Village of Valley Stream borders the borough of Queens and benefits from frequent LIRR service along four separate lines.

### Key Demographic Indicators

- **Total Population**: 38,000
- **Total Households**: 12,300
- **Median Household Income**: $89,000 (vs $97,000 Long Island-wide)
- **Population Aged 15 to 34**: 26% (vs 24% Long Island-wide)
- **Population Aged 65+**: 34% (vs 39% Long Island-wide)
- **Bachelors Degree or higher**: 26% (Village of Valley Stream)
Valley Stream’s downtown contains multiple recent and under construction transit-oriented development projects.

Key Housing Indicators

- **Homeownership Rate**: 80% (vs 81% Long Island-wide)
- **Residential Vacancy Rate**: 3% (vs 9% Long Island-wide)
- **Single-family Units**: 93% (vs 87% Long Island-wide)
- **Total Multifamily Units**: 750 (vs 125K Long Island-wide)
- **Median Home Value**: $380,000 (vs $405K Long Island-wide)
- **Median Contract Rent**: $1,330 (vs $1,360 Long Island-wide)

Source: Google Earth; ESRI Business Analyst Online
Valley Stream’s main commercial thoroughfare, Rockaway Avenue, is less than half a mile away from the Village’s LIRR station.
Valley Stream is more diverse and has slightly lower home values and household incomes when compared to Long Island.

<table>
<thead>
<tr>
<th>VALLEY STREAM</th>
<th>LONG ISLAND</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>$89K</strong> MEDIAN HOUSEHOLD INCOME</td>
<td><strong>$97K</strong> MEDIAN HOUSEHOLD INCOME</td>
</tr>
<tr>
<td><strong>52%; 21%; 25%</strong> WHITE; AFRICAN-AMERICAN; HISPANIC</td>
<td><strong>75%; 10%; 18%</strong> WHITE; AFRICAN-AMERICAN; HISPANIC</td>
</tr>
<tr>
<td><strong>$380K</strong> MEDIAN HOME VALUE</td>
<td><strong>$405K</strong> MEDIAN HOME VALUE</td>
</tr>
<tr>
<td><strong>6%</strong> MULTIFAMILY UNITS</td>
<td><strong>10%</strong> MULTIFAMILY UNITS</td>
</tr>
</tbody>
</table>

Source: ESRI Business Analyst Online
Valley Stream is experiencing a surge in high-end, transit-oriented mixed-use developments, yet rents are unaffordable to many local residents.

**Hawthorne Court; 90 rental units built in 2015**

Marketed as having “affordable rents” for high-end interiors and conveniences.

**10 minute walk from LIRR station**

**1BR units**, 800 SF – 900 SF each

**2BR units**, 1,200 SF – 1,350 SF each

**Affordability Implications**

<table>
<thead>
<tr>
<th>1BR units</th>
<th>$2,400 - $2,750</th>
</tr>
</thead>
<tbody>
<tr>
<td>2BR units</td>
<td>$2,750 - $3,350</td>
</tr>
</tbody>
</table>

Smallest 1BR units affordable to those making above $96,000.

Source: Google Earth; ESRI Business Analyst Online
Valley Stream is experiencing a surge in high-end, transit-oriented mixed-use developments, yet rents are unaffordable to many local residents.

**Sun Valley Towers; 72 rental units built in 2015**

- **137,000 SF** mixed-use development
- **1BR – 2BR units** on Rockaway Ave
- **Under 10 minute walk from LIRR station**
- **15,000 SF ground floor retail space** leased to Blink Fitness Gym.

**Affordability Implications**

- **Project will begin leasing in 2016;**
- **Unit rental rates to be determined**

Source: Google Earth; ESRI Business Analyst Online
The Village of Valley Stream has worked hard to create an environment that is amenable to future transit-oriented and mixed-use development.

1. **Physical Suitability**
   Valley Stream’s LIRR station is at the intersection of four separate lines, offering a 30-minute commute to Manhattan.

2. **Leadership**
   Village officials have identified the need to provide new transit-oriented housing options to capitalize on LIRR East Side Access, leverage proximity to JFK Airport, and improve pedestrian safety around the LIRR station area.

3. **Development Readiness and Activity**
   2013 changes to Valley Stream’s zoning regulations have standardized the Village’s review process for mixed-use development. Three new housing developments have brought over 500 units to Valley Stream since 2013, with over 300 more either under construction or proposed.

4. **Affordability**
   Recent developments in Valley Stream only affordable to residents earning at least $96,000, or 95% of Long Island’s median household income.
Is more possible?

HR&A and RPA examined seven additional development sites with significant potential for multifamily housing located near Valley Stream’s LIRR station.

### Development Capacity

- **230 total units**
- Under current downtown zoning

Source: Google Earth
By implementing a series of feasible zoning changes, the Village of Valley Stream could significantly increase the development capacity of these sites.

**Development Capacity**

**230 total units**  
Under current downtown zoning

**357 total units**  
1. Establish minimum unit size of 850 SF  
2. Increase maximum lot coverage to 60%

**495 total units**  
1. Establish minimum unit size of 850 SF  
2. Increase maximum lot coverage to 60%  
3. Increase maximum building height from 3 to 4 stories

Source: Google Earth
Together, these changes provide room for almost 800 new multifamily housing units in downtown Valley Stream.

**Potential for new multifamily housing in Valley Stream**

- **Currently Proposed**: 300 units
- **Potential Rezoning**: 495 units

**Total**: 795 New Multifamily Housing Units
Implementing these changes on a half-acre site in downtown Valley Stream can potentially improve the project’s affordability.

**Current Zoning**

1,500 SF Unit - $3,375 per month

Minimum Household Income Required: $135,000 (138% of Long Island AMI)

**Future Rezoning**

850 SF Unit - *$1,725 per month

Minimum Household Income Required: $69,000 (71% of Long Island AMI)

Rent per Unit

- **Current Zoning**: $3,375
- **850 SF Unit Size 60% Lot Coverage**: *$1,775
- **Permit 4th Floor**: *$1,725

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
HR&A and RPA also developed a slightly less conservative scenario assuming increased lot coverage in Valley Stream, resulting in 167 additional units.

### Current Zoning

<table>
<thead>
<tr>
<th>Unit Size</th>
<th>Rent per Month</th>
<th>Minimum Household Income Required</th>
</tr>
</thead>
<tbody>
<tr>
<td>1,500 SF Unit</td>
<td>$3,375</td>
<td>$135,000 (138% of Long Island AMI)</td>
</tr>
</tbody>
</table>

### Future Rezoning

<table>
<thead>
<tr>
<th>Unit Size</th>
<th>Rent per Month</th>
<th>Minimum Household Income Required</th>
</tr>
</thead>
<tbody>
<tr>
<td>850 SF Unit</td>
<td><strong>$1,675</strong></td>
<td>$67,000 (69% of Long Island AMI)</td>
</tr>
</tbody>
</table>

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
The Hamlet of Hicksville is located in the Town of Oyster Bay on the eastern border of Nassau County.

**Key Demographic Indicators**

- **Total Population**: 42,000
- **Total Households**: 13,500
- **Median Household Income**: $100,000 (vs $97K Long Island-wide)
- **Population Aged 15 to 34**: 25% (vs 24% Long Island-wide)
- **Population Aged 65+**: 36% (vs 39% Long Island-wide)
- **Bachelors Degree or higher**: Port Jefferson, Ronkonkoma

Source: Google Earth; ESRI Business Analyst Online
Downtown Hicksville contains a number of large-scale proposed and potential development sites.

**Proposed housing development**  
Cantiague Commons; 390 units

**Potential Development Opportunity**  
Sears Parking Lots

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**Key Housing Indicators**

- **Homeownership Rate**: 85% (vs 81% Long Island-wide)
- **Residential Vacancy Rate**: 3% (vs 9% Long Island-wide)
- **Single-family Units**: 95% (vs 87% Long Island-wide)
- **Total Multifamily Units**: 320 (vs 125K Long Island-wide)
- **Median Home Value**: $385,000 (vs $405K Long Island-wide)
- **Median Contract Rent**: $1,390 ($1,360 Long Island-wide)

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**Source**: Google Earth; ESRI Business Analyst Online

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HR&A Advisors, Inc. and Regional Plan Association

Long Island Multifamily Housing Study | 50
While Hicksville is largely suburban and residential in nature, its downtown contains numerous surface parking lots and under-used light manufacturing sites.
Hicksville is more diverse, has slightly lower home values, lower vacancy rates, and contains a significantly higher proportion of single-family homes.

<table>
<thead>
<tr>
<th></th>
<th>HICKSVILLE</th>
<th>LONG ISLAND</th>
</tr>
</thead>
<tbody>
<tr>
<td>Single-Family Homes</td>
<td>95%</td>
<td>87%</td>
</tr>
<tr>
<td>White; Asian; Hispanic</td>
<td>66%; 22%; 17%</td>
<td>75%; 7%; 18%</td>
</tr>
<tr>
<td>Median Home Value</td>
<td>$385K</td>
<td>$405K</td>
</tr>
<tr>
<td>Vacancy Rate</td>
<td>3%</td>
<td>9%</td>
</tr>
</tbody>
</table>

Source: ESRI Business Analyst Online
The proposed Cantiague Commons development in downtown Hicksville is targeted at senior residents.

Cantiague Commons

390 co-op units

Senior housing community restricted to buyers 55 and older.

Each unit will be 1,270 SF.

The project is marketed as a market-rate affordable senior housing complex.

Located near LIRR station at the site of an underused 15 acre asphalt plant.

13,000 SF community building with recreational facilities proposed.

Permissions granted, construction start date uncertain.
Efforts are underway in downtown Hicksville to revitalize the corridor.

1. **Physical Suitability**
   Hicksville’s downtown corridor consists of many large **vacant and underused industrial sites** ready for new transit-oriented development.

2. **Leadership**
   Hicksville and the Town of Oyster Bay adopted a Brownfield Opportunity Area (BOA) vision plan that proposes a redevelopment of downtown Hicksville by **reusing vacant and industrial sites for a mix of transit-oriented uses**.

3. **Development Readiness and Activity**
   The Town of Oyster Bay adopted a **new zoning district near Hicksville’s LIRR station** to allow for the development of new senior multi-family housing in place of industrial and commercial uses. Developers have proposed a seven building, four to five story **senior housing co-op community** near Hicksville’s LIRR station.

4. **Affordability**
   Proposed senior housing co-op development aims to **offer affordable prices** and will contain nearly four hundred 1,270 square foot residential units.
Existing development proposals would create over 600 housing units.

Hamlet of Hicksville:

**Development proposals exist for an additional 608 units** as part of Hicksville’s downtown revitalization action plan.
HR&A and RPA examined four additional development sites with significant potential for multifamily housing located near Hicksville’s LIRR station.
Conservative zoning changes unlock the capacity for significant residential development in downtown Hicksville.

Development Capacity

0 total units
Under current commercial zoning

641 total units
1. Rezone as multifamily residential

931 total units
1. Rezone as multifamily residential
2. Apply 50% lot coverage
3. Establish minimum unit size of 1,200 SF

1,315 total units
1. Rezone as multifamily residential
2. Apply 50% lot coverage
3. Establish minimum unit size of 1,200 SF
4. Reduce minimum unit size to 850 SF
Denser residential development provides room for over 1,900 new multifamily housing units in downtown Hicksville.

Potential for new multifamily housing in Hicksville

\[
\begin{align*}
608 & \quad + \quad 1,315 \\
\text{Hicksville Downtown Revitalization Plan} & \quad + \quad \text{Potential Rezoning} \\
\hline
& \quad = \quad 1,923 \\
& \quad \text{New Multifamily Housing Units}
\end{align*}
\]
Implementing these changes on a half-acre site in downtown Hicksville can potentially improves the project’s affordability.

### Current Zoning

1,200 SF Unit - $2,800 per month

Minimum Household Income Required:
$112,000 (115% of Long Island AMI)

### Future Rezoning

850 SF Unit - *$1,850 per month

Minimum Household Income Required:
$74,000 (76% of Long Island AMI)

### Rent per Unit

- **Current Zoning**: $2,800
- **50% Lot Coverage**: $2,600
- **Reduce minimum unit size to 850 SF**: *$1,850

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
HR&A and RPA also developed a slightly less conservative scenario assuming increased lot coverage in downtown Hicksville, resulting in 659 additional units.

**Current Zoning**

1,200 SF Unit - $2,800 per month  
Minimum Household Income Required:  
$112,000 (115% of Long Island AMI)

**Future Rezoning**

850 SF Unit - *$1,750 per month  
Minimum Household Income Required:  
$70,000 (72% of Long Island AMI)

**Rent per Unit**

- **Current Zoning**:  
  - $2,800
- **50% Lot Coverage**  
  - 1,200 SF Unit Size:  
    - *$2,600
- **Reduce minimum unit size to 850 SF**:  
  - *$1,850
- **75% Lot Coverage**  
  - 850 SF Unit Size:  
    - *$1,750

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
Village of Babylon
Community Profile
The Village of Babylon is located on the South Shore of western Suffolk County.

**Key Demographic Indicators**

- **Total Population**: 12,100
- **Total Households**: 4,600
- **Median Household Income**: $105,000 (vs $97K Long Island-wide)
- **Population Aged 15 to 34**: 23% (vs 16% Long Island-wide)
- **Population Aged 65+**: 43% (vs 39% Long Island-wide)
- **Bachelors Degree or higher**

Source: Google Earth; ESRI Business Analyst Online
Babylon’s downtown LIRR station area has been receptive to multifamily development since the 1960s.

**Key Housing Indicators**

- **Homeownership Rate**: 77% (vs 81% Long Island-wide)
- **Residential Vacancy Rate**: 5% (vs 9% Long Island-wide)
- **Single-family Units**: 440 (vs 125K Long Island-wide)
- **Total Multifamily Units**: $385,000 (vs $405K Long Island-wide)
- **Median Home Value**: $1,330 ($1,360 Long Island-wide)
- **Median Contract Rent**: $1,330 ($1,360 Long Island-wide)

**Recent Multifamily Housing**
- Village of Babylon Multifamily Housing
  - Fairfield Park (1966; 230 units)
  - Village Park (2014; 14 units)
  - Village Commons (1988; 53 units)
  - Whalers Cove (1975)

**Source**: Google Earth; ESRI Business Analyst Online
Babylon’s downtown LIRR station area is pedestrian friendly and consists of a vibrant retail and housing mix.
Babylon is much less diverse, and contains a lower homeownership rate than Long Island.

<table>
<thead>
<tr>
<th>BABYLON</th>
<th>LONG ISLAND</th>
</tr>
</thead>
<tbody>
<tr>
<td>77%</td>
<td>81%</td>
</tr>
<tr>
<td><strong>HOMEOWNERSHIP RATE</strong></td>
<td><strong>HOMEOWNERSHIP RATE</strong></td>
</tr>
<tr>
<td>91%; 3%; 8%</td>
<td>75%; 7%; 18%</td>
</tr>
<tr>
<td><strong>WHITE; ASIAN; HISPANIC</strong></td>
<td><strong>WHITE; ASIAN; HISPANIC</strong></td>
</tr>
<tr>
<td>$385K</td>
<td>$405K</td>
</tr>
<tr>
<td><strong>MEDIAN HOME VALUE</strong></td>
<td><strong>MEDIAN HOME VALUE</strong></td>
</tr>
<tr>
<td>5%</td>
<td>9%</td>
</tr>
<tr>
<td><strong>VACANCY RATE</strong></td>
<td><strong>VACANCY RATE</strong></td>
</tr>
</tbody>
</table>

Source: ESRI Business Analyst Online
Babylon’s newest transit-oriented development offers large unit sizes less than a mile from the LIRR station.

**Babylon Village Park; 14 townhouse condo units built in 2014**

- **2 to 3 bedroom, 3 story townhouses**
- Unit sizes range from **1,700 SF to 2,400 SF**.
- **1 parking spot** for each unit.
- **5 minute walk** from LIRR station.

**Affordability Implications**

| 2BR units: | $385,000 - $415,000 for sale |
| 3BR units: | $450,000 - $600,000 for sale |

**Standard 20% down payment would require** **$77,000** to purchase smallest 2BR unit.

Source: Google Maps
Babylon has demonstrated an openness to new multifamily development since the 1960s.

1. **Physical Suitability**
   Potential development sites south of Babylon’s LIRR station present similar opportunities demonstrated north of the station.

2. **Leadership**
   Recognizing the need to encourage residential development within walking distance of the Village’s LIRR station, Babylon implemented a special “Residential Railroad Station” zoning district allowing up to 12 housing units per acre.

3. **Development Readiness and Activity**
   The recent completion of the 14 unit Village Park condo development in downtown Babylon signals the resurgence of multifamily housing construction after over 20 years.

4. **Affordability**
   Purchasing a unit in Babylon’s newest multifamily development with a 20% down payment would require at least $77,000, creating barriers to entry for first time homebuyers.
There are currently no development proposals in downtown Babylon.

**Village of Babylon:**

There are currently no development proposals in downtown Babylon.
HR&A and RPA examined seven additional development sites with potential for multifamily housing located near Babylon’s LIRR station.

**Development Capacity**

60 total units

Under current residential zoning

Source: Google Earth
Minor zoning changes could significantly increase the development capacity of these sites.

**Development Capacity**

- **60 total units**
  - Under current residential zoning

- **125 total units**
  1. Increase density to 20-24 units per acre
  2. Establish height limit at 3 stories

- **217 total units**
  1. Increase density to 20-24 units per acre
  2. Establish height limit at 3 stories
  3. Increase lot coverage to 50%

Source: Google Earth
Together, these changes provide room for over 200 new multifamily housing units in downtown Babylon.

Potential for new multifamily housing in Babylon

\[
\begin{align*}
0 & \quad + \quad 217 \\
& \quad = \quad 217
\end{align*}
\]

New Multifamily Housing Units
Implementing these zoning changes on an example development on a half-acre site in downtown Babylon significantly improves the project’s affordability.

### Current Zoning

1,500 SF Unit - $3,700 per month

Minimum Household Income Required:
$148,000 (152% of Long Island wide AMI)

### Future Rezoning

850 SF Unit - *$1,900 per month

Minimum Household Income Required:
$76,000 (78% of Long Island wide AMI)

### Rent per Unit

- **Current Zoning**: $3,700
- **Increase Maximum Density to 20-24 Units Per Acre**: *$2,000*
- **Eliminate Density Maximums and 50% Lot Coverage**: *$1,900*

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
HR&A and RPA also developed a slightly less conservative scenario assuming increased lot coverage in downtown Babylon, resulting in 160 additional units.

Current Zoning
1,500 SF Unit - $3,700 per month
Minimum Household Income Required:
$148,000 (152% of Long Island wide AMI)

Future Rezoning
850 SF Unit - *$1,800 per month
Minimum Household Income Required:
$72,000 (74% of Long Island wide AMI)

Rent per Unit

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
Adopting new zoning will create new capacity for multifamily housing in Long Island communities and potentially help to address acute affordability concerns.

### After adopting recommended zoning changes:

<table>
<thead>
<tr>
<th>Location</th>
<th>Total New Multifamily Housing Capacity</th>
<th>Minimum Household Income Required to Afford New Unit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Village of Valley Stream</td>
<td>795 units</td>
<td>*$69,000 for 850 SF unit 71% of Long Island AMI</td>
</tr>
<tr>
<td>Hamlet of Hicksville</td>
<td>1,923 units</td>
<td>*$74,000 for 850 SF unit 76% of Long Island AMI</td>
</tr>
<tr>
<td>Village of Babylon</td>
<td>217 units</td>
<td>*$76,000 for 850 SF unit 78% of Long Island AMI</td>
</tr>
</tbody>
</table>

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
Adopting additional zoning changes will potentially further lower prices and create more capacity for new multifamily housing in Long Island communities.

After adopting further additional zoning changes:

<table>
<thead>
<tr>
<th>Village of Valley Stream</th>
<th>Total New Multifamily Housing Capacity</th>
<th>Minimum Household Income Required to Afford New Unit</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>962 units</td>
<td>*$67,000 for 850 SF unit 69% of Long Island AMI</td>
</tr>
</tbody>
</table>

| Hamlet of Hicksville     | 2,582 units                           | *$70,000 for 850 SF unit 72% of Long Island AMI     |

| Village of Babylon       | 377 units                             | *$72,000 for 850 SF unit 74% of Long Island AMI     |

* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
In addition, adopting less restrictive regulations on single-family zoning Long Island-wide could enable the construction of tens of thousands of units.

**Accessory Dwelling Units:**

**Long Island contains 809,000 single-family detached housing units:**

If just 5%-10% of all single family homeowners successfully met the requirements for the development of an ADU there is **potential capacity for an additional 40,000-80,000 housing units.**

- **Valley Stream:** Potential capacity for an additional **270 to 540 housing units.**
- **Babylon:** Potential capacity for an additional **180 to 360 housing units.**
Key Takeaways
Long Island’s rate of housing production is **not enough to meet the demands of the region’s future population.**

**Anticipated housing production 2015-2030**

- **Housing Demand with Low Projection**
  - 51,500 unit gap
  - 115,500 New Households

- **Housing Demand with High Projection**
  - 94,000 unit gap
  - 158,000 New Households

**+64,000 New Housing Units**
While Long Island is building more multifamily housing than it has in past decades, tens of thousands of units are needed in walkable mixed-use areas.

Supply Gap of Preferred Housing by Location Typology

- Preferences of New Households
- Current Multifamily Pipeline
- Projected Single Family Pipeline

**Walkable Mixed-Use**
- 104,000 New Households
- 72,000 Gap
- 11,000 New Households
- 21,000

**Residential Only**
- 54,000 New Households
- 22,000 Gap
- 27,000
- 5,000
What zoning tools can Long Island communities use to develop additional multifamily housing to fill this gap?

**In downtowns & mixed-use areas:**
- Increase lot coverage ratios.
- Increase building heights.
- Allow for smaller residential units.

**In residential areas:**
- Ease regulations on accessory dwelling units in single family neighborhoods.

Image Source: City of New York; City of Minneapolis
Downtowns and LIRR station areas have the potential to accommodate significantly more residential units through reasonable zoning changes.

<table>
<thead>
<tr>
<th>Location</th>
<th>Allowable Units with Existing Zoning</th>
<th>Potential Units with Recommended Zoning Changes</th>
<th>Difference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Village of Valley Stream</td>
<td>230 units</td>
<td>962 units</td>
<td>4.2X</td>
</tr>
<tr>
<td>Hamlet of Hicksville</td>
<td>0 units</td>
<td>2,582 units</td>
<td>-</td>
</tr>
<tr>
<td>Village of Babylon</td>
<td>60 units</td>
<td>377 units</td>
<td>6.3X</td>
</tr>
</tbody>
</table>
Adopting these zoning changes will potentially lower prices and create more capacity for new multifamily housing in Long Island communities.

### After adopting zoning changes:

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* Assumes all new value created through rezoning is passed down to tenants through a reduction of rents.
Updating Long Island’s regulatory frameworks can improve the regional development environment, providing broad benefits for communities.

**Adopting zoning changes can result in:**

- Increased development certainty
- Lower risk of project failure
- Reduced time to development
- Lower development costs
- Greater multifamily development
- Reduced housing costs
Communities can leverage both public and private land to encourage multifamily residential development.

**Public Land:**

Long Island communities can provide a framework for development agreements to build denser and more affordable housing units.

**Private Land:**

Long Island communities can provide developers and property owners with increased flexibility to allow more density in lieu of affordable units.

Source: Google Maps
There is more than sufficient development capacity to meet Long Island’s anticipated housing gap by 2030.

Long Island’s housing gap of up to 94,000 units can be addressed through three interrelated strategies.

**Strategy 1:**
- Implement zoning changes, infrastructure investments and related actions that can fill the significant existing housing capacity in downtowns and LIRR station areas.

**Strategy 2:**
- Allow for accessory dwelling units that can result in a second unit in 6% to 12% of existing single family homes.

**Strategy 3:**
- Realize one-third to half of downtown and LIRR station area capacity and add accessory units in 4% to 7% of existing single-family homes.
Developing more multifamily housing can meet the needs of Long Island’s current and future residents.

- While Long Island is building more rentals, co-ops, condos and other multifamily homes than it has in past decades, there is still an anticipated housing gap between what is being produced and what the region needs.

- Long Island may gain up to 158,000 households over the next 15 years, but is likely to develop only 64,000 new housing units in its most optimistic scenario, leaving up to a 94,000 unit gap.

- Long Island’s existing shortage of affordable rental housing is keeping young adults from striking out on their own and causing many to leave the Island.

- Changing preferences indicate that over two-thirds of Long Island’s 158,000 new households, or approximately 104,000 households, will prefer walkable mixed-use areas.

- Based on the 26,000 planned multifamily housing projects, this still leaves a significant gap of 72,000 units in walkable mixed-use areas.

- Reasonable regulatory and policy solutions to build more unrestricted multifamily housing and create more development capacity can improve the overall health of Long Island’s housing market, providing more affordable housing options to all residents.